We have seen many approaches to improvement planning during the past 16 years. Two stand out as the most common. With the first approach, small teams develop a plan to document the tasks they typically perform when they develop software. The notion is that if their current practices are documented, they can be shared among the development group and the best ones will become “best practices.” Unfortunately, the result is often a stack of paper that is ignored.

With the second approach, a company strides toward the achievement of an improvement framework such as ISO9001 or the SEI CMM¹. The primary focus typically consists of developing an improvement plan to create procedures that describe how the company should operate. Because the framework requires that procedures must exist, documenting them appears to be a logical first step and the most direct path to the goal. The result is often a mixture of too-few benefits, universal frustration, and lots of paper.

In these two examples, the approach to improvement planning is the problem, not the use of a framework or the definition of best practices. These “process-centric” approaches have a high risk of failure because they encourage teams to focus on a target (for example, process documentation) that is all-too-often seen as irrelevant to the real work of the organization.

An alternative approach is to focus the improvement plan on the organization’s goals and problems, and to tie improvement activities directly to current project work. With this approach, improvement focuses on the real issues of the organization, with each change driven by a specific need. Improvement frameworks are adopted fully but in small pieces, with each piece fitted to a project problem or goal.

In this article we focus on developing an improvement action plan. Planning activities that occur before and after this step (i.e., scoping, identifying an owner, setting priorities, risk management and scheduling) are described in [Potter02].

**Developing the action plan – a project example**

In this example we show the creation of a sample improvement plan for the goal and problems of one project (Figure 1).

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¹Software Engineering Institute Capability Maturity Model
To develop an improvement action plan, follow these steps:

1. Enumerate actions using brainstorming and a process framework.
2. Organize the action plan based on the goals and problems.

**Step 1: Enumerate Actions Using Brainstorming and a Process Framework**

The following two questions help identify actions for your plan.

**Question 1: What Actions Are Needed to Address the Problems and Achieve the Goals?**

You can develop such actions by brainstorming with a group of colleagues or project team members. Actions that could be taken to address problem #3 include:

- Establish a review process with clients to negotiate features for a six-to-nine-month development cycle.
- Rate each feature based on value to the customer (1–10 points) and cost to develop (1–10 points).
- Establish an incremental delivery plan to phase in lower priority features.

**Question 2: If a Process Improvement Framework Is Being Used, Which Elements Will Help the Problems and Goals Listed?**

If you are using an improvement framework, choose individual elements from the reference material that address the problems and goals. With ISO 9001, look for small pieces that specifically address your problems; don’t select one whole section of the standard. Similarly with the CMM, select individual activities. CMM elements that could be taken to address problem #3 include:

- Review project commitments with senior managers, software engineers, and the customer to obtain agreement (based on Software Project Planning activity 4 [SPPac4]).

- Perform risk management related to the schedule, resource, and technical aspects of the project (based on Software Project Planning activity 13 [SPPac13]).

Applying elements from the framework to each problem provides a real-life context for using these elements. A framework (such as the CMM) is not implemented by developing a plan to write procedures and then determining how to use them (process-centric approach). It is implemented piece by piece to solve the real problems of the organization.

**Step 2: Organize the Action Plan Based on the Goals and Problems**

The format in Figure 2 is one suggested way of organizing the action plan. The table displays the information visually so that it is clear which actions support each goal.

The columns are defined as follows:

**Primary Goal and Intermediate Goals:** This column states the primary and intermediate goals of the improvement project. Each intermediate goal in the action plan is based on one problem statement. For example, the problem statement “Changing requirements” can be restated as “Interview customers to elicit requirements for product J.” Being specific makes the plan meaningful and directly focused on someone’s need. If there are other known recipients for this action, they can be added as separate actions. If other recipients have not been identified yet, you can identify them later as you deploy your improvements.

**Purpose of Goal:** This column reminds you of your motive for this goal. The motive is determined by asking, *Why do I want to achieve this goal? What benefit does it provide?* Always complete this column. It will keep you focused and pull you through times when you are ready to give up.

**Actions:** This column lists all the actions that contribute to achieving the intermediate goal. Some of these are small; some of them are more involved and will need breaking up into further detail. If your improvement plan is for a group of projects or one large department, make each action specific to a project where it will be applied next. For example, the action “Interview customers to elicit requirements” can be restated as “Interview customers to elicit requirements for product J.” Being specific makes the plan meaningful and directly focused on someone’s need. If there are other known recipients for this action, they can be added as separate actions. If other recipients have not been identified yet, you can identify them later as you deploy your improvements.

**Priority:** This column records the priority of your actions. For each intermediate goal, mark approximately 20 percent of the actions with an asterisk. If there are only five or six actions in the list, mark two or three. Focus on the ones that you believe will help you make the greatest progress toward the intermediate goal.

**Who:** This column is for the name of the person responsible for completing the action.
<table>
<thead>
<tr>
<th>Primary Goal and Intermediate Goals (The results you want)</th>
<th>Purpose of Goal (Why do you want to achieve the goal?)</th>
<th>Actions</th>
<th>Priority (*=essential)</th>
<th>Time Estimate</th>
<th>Who</th>
</tr>
</thead>
<tbody>
<tr>
<td>Reduce product development cycle to six-to-nine months for product X</td>
<td>Deliver earlier than competition</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Set feature priorities for a six-to-nine-month development cycle (based on problem 3).</td>
<td>Ensure that commitments are achievable.</td>
<td>Establish a review process with clients to negotiate features for a six-to-nine-month development cycle.</td>
<td>1*</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Rate each feature based on value to the customer (1-10 points) and cost to develop (1-10 points).</td>
<td>2*</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Check progress and take corrective action.</td>
<td>-</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Review project commitments with senior managers, engineers and the customer to obtain agreement. [SPPac4]</td>
<td>3</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Perform risk management related to the schedule, resource and technical aspects of the project. [SPPac13]</td>
<td>4</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Establish incremental delivery plan to phase in lower priority features.</td>
<td>5</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Summary**

The goal-problem approach keeps your process improvement plan focused on compelling issues that people want to fix now. The plan centers on the organization’s challenges, with small actions continuously taken to move the organization toward its goals. You can then use a framework as a source of ideas, solutions, and actions to achieve this scope. The resulting plan is both compelling and practical.


See www.processgroup.com/tpgbook.htm.
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